

Message Text

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INFO OCT-01 ISO-00 SSO-00 NSCE-00 /031 R

DRAFTED BY TEXT RECEIVED FROM WHITE HOUSE

APPROVED BY ACDA/IR:RMILLER

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TO AMEMBASSY VIENNA IMMEDIATE

INFO USMISSION NATO IMMEDIATE

AMEMBASSY BONN IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

S E C R E T STATE 005679

EXDIS

E.O. 11652: GDS

TAGS: PARM

SUBJECT: MBFR

FOLLOWING GUIDANCE HAS BEEN APPROVED AT HIGHEST LEVELS.

1. THE US DELEGATION, IN COORDINATION WITH THE ALLIES, IS AUTHORIZED TO BEGIN DISCUSSION OF US-SOVIET GROUND FORCE REDUCTIONS WITH THE SOVIET AND WARSAW PACT DELEGATIONS IN ACCORDANCE WITH PHASE I OF THE AGREED ALLIED PROPOSAL.

2. IN THIS CONNECTION, THE DELEGATION, TOGETHER WITH THE ALLIES, MAY INFORM THE SOVIETS THAT:

-- AT A SUITABLE TIME IN NEGOTIATING THE FIRST PHASE OF OUR PROPOSAL, WE WOULD BE WILLING TO DISCUSS THE SPECIFIC LANGUAGE OF A PROVISION IN A FIRST PHASE AGREEMENT WHICH WOULD COVER THE LINKAGE BETWEEN THE TWO PHASES.

-- WE COULD AGREE THAT THE SECOND PHASE NEGOTIATIONS COULD START WITHIN A FIXED PERIOD OF TIME AFTER CONCLUSION
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OF THE PHASE I AGREEMENT; THE PRECISE PERIOD WOULD BE AGREED LATER IN THE PHASE I NEGOTIATIONS.

3. AS FOR SOVIET DESIRE FOR ASSURANCE THAT THE

SECOND PHASE WOULD INCLUDE THE FORCES OF THE FEDERAL
REPUBLIC OF GERMANY, THE DELEGATION SHOULD EMPHASIZE THAT

THE COMMON CEILING REDUCTION WHICH SHOULD RESULT FROM
PHASE II WOULD, ON THE ALLIED SIDE, FOCUS ON THE OTHER
DIRECT PARTICIPANTS IN THE AREA OF REDUCTIONS. THE
DELEGATION MAY INFORMALLY TELL THE SOVIETS THAT IT IS
OUR ASSUMPTION THAT THE BUNDESWEHR WOULD BE INCLUDED
UNDER THE COMMON CEILING REDUCTION, BUT THAT ANY ADVANCE
COMMITMENT TO FRG REDUCTIONS IN THE SECOND PHASE WOULD
REQUIRE AN EQUIVALENT SOVIET COMMITMENT TO THE COMMON
CEILING AS THE OUTCOME OF PHASE II.

4. THE DELEGATION SHOULD, AS APPROPRIATE, MAKE CLEAR
TO THE ALLIES AND THE SOVIETS THAT THE ONLY SUB-CEILINGS
TO RESULT FROM MBFR, IN EITHER PHASE, SHOULD SOLELY APPLY
TO SOVIET AND AMERICAN FORCES.

5. THE DELEGATION SHOULD CONTINUE TO OPPOSE THE
INCLUSION OF AIR AND NUCLEAR FORCES AND MAKE CLEAR TO THE
SOVIETS THAT WE ARE NOT PREPARED TO ADDRESS THEM. KISSINGER

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 27 JUL 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MBFR, MUTUAL FORCE REDUCTIONS, MEETINGS, NEGOTIATIONS, FORCE & TROOP LEVELS
Control Number: n/a
Copy: SINGLE
Draft Date: 10 JAN 1974
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE005679
Document Source: ADS
Document Unique ID: 00
Drafter: TEXT RECEIVED FROM WHITE HOUSE
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: P750004-1665
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740174/abbrzbqx.tel
Line Count: 78
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Office: n/a
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 19 JUL 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <19-Jul-2001 by boyleja>; APPROVED <10 APR 2002 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: MBFR
TAGS: PARM, US, UR
To: VIENNA INFO NATO
BONN
LONDON
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005